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# August 2025

Terms of reference for the Financial Audits of the project:

« Action systémique pour le Développement, l'Agriculture, l'Environnement et la Biodiversité, phase 2 (ADAEBio 2) »

# **General:**

Entity: Comité de Coopération avec le Laos (CCL)

**Subject:** Audit of the project « Action systémique pour le Développement, l'Agriculture, l'Environnement et la Biodiversité, phase 2 (ADAEBio 2) »

**Audited periods:** interim audit ( $1^{st}$  August  $2024 - 31^{st}$  January 2026) and final audit ( $1^{st}$  February  $2026 - 31^{st}$  July 2027).

**Deadline for tenders:** 7<sup>th</sup> September, 2025

**Estimated start date:** Contracted auditor will be invited to a preparatory meeting at CCL's office in Vientiane, in mid-September 2025.

**Audit location:** ASEAN Road, House n° 123, Unit 7, Sidamdouane Village, Chanthabouly District, BP 4791, Vientiane, Lao PDR

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# I. Introduction

The CCL (Comité de Coopération avec le Laos) has been involved in implementing rural development programs in Laos for almost 40 years.

CCL and its partners (PAFO, Swiss Development Cooperation, Fastenopfer, Amis Lorrains du Laos, Fondation Ensemble, AVSF) launched the Watershed Conservation and Community Development Project (WCCDP) in Oudomxai Province for the three years period 2012-2015.

Consequently in 2013, the WCCDP could be integrated as a whole program to the "Poverty Reduction Project Oudomxai" funded by European Union, the donors of WCCDP and lately Agence Française de Développement (AFD), with the "Agricultural development support in the mountainous districts of Nga, La and Namor". The EU and AFD projects reached their end in the late 2017. A second phase of the AFD project was set up from 2018 to 2021, in order to i/extend the action to new villages and ii/to emphasize the action for two main issues: 1/pesticide issues and 2/natural resources and NTFPs issues, with a new main financial partner (Brot Für die Welt).

As new issues were raising in the province, the project identified new needs to be addressed, and following the recommendations from the partners of the projects, especially from the PAFO (Provincial Agriculture and Forestry Department), and of the final evaluators, a new project was designed and was launched in May 2021: "Action systémique pour le Développement, l'Agriculture, l'Environnement et la Biodiversité (ADAEBio)". This project, funded by AFD, Brot Für die Welt and Amis Lorrains du Laos, took place in 30 villages of La & Namor. Village communities benefiting from the project are from ethnic minorities: Khmu, Hmong and Akha mainly.

The new phase, co-funded by AFD and Brot Für die Welt, is implemented from August 2024 to July 2027. Activities will continue in La district and will be extended to Beng and Xay districts, reaching 50 villages from ethnic minorities (Khmu, Hmong, Akha).

# II. Project description

Through consultation, multi-stakeholder exchanges, systemic and participatory approaches, the ADAEBio project promotes the engagement of families, communities, and rural territories in pathways of sustainable socio-economic development. Strengthening the capacities of local actors—particularly women and youth—and creating horizontal and inclusive governance bodies at various levels (from villages to the provincial level) will support the identification and implementation of collaborative and relevant solutions to address the complex and interrelated challenges facing the territory: adaptation of farming systems to climate change through agroecology, pesticide management, water resource preservation, biodiversity erosion, and human-elephant conflict resolution. Phase 2 of the intervention continues the actions initiated since 2021 and expands them to new target areas.



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# The table describes the project financed by AFD:

Project agreement N°	CLA1153 01 E		
Project start and end	1 <sup>st</sup> August 2024 to 31 <sup>st</sup> July 2027		
dates			
Total contractual budget	EUR 459 000 from AFD, for a total project budget of EUR		
	1 000 000. Detailed project budget is presented in Appendices		
	XI.1a and X1.1b.		
Locations	Districts of Beng, La and Xay, Oudomxay province		
Objectives of the action	Overall Objective: To contribute to address development and environment issues at communities, districts and province levels Specific Objectives: 1. The villagers and communities activate levers to reduce the economic and environmental vulnerability of their agroecosystems 2. The local governance on environment and economic development issues is strengthened 3. The local knowledge on development and environmental issues are acknowledged, strengthened and shared at the scale of the Oudomxay province and beyond.		
Main implementing partners	<ul> <li>Local CSOs: Sustainable Agriculture and Environment Development Association (SAEDA), Cooperation for development and Support local Knowledge Association (COSKA).</li> <li>Local authorities: Province departments &amp; District offices for Agriculture &amp; Forest (PAFO, DAFO), Natural Resources &amp; Environment (PONRE, DONRE), Education &amp; Sports (DoES), Health (DHO), D-PI, Lao Women Union.</li> </ul>		
Project team	1 Project coordinator, 5 technical advisors (agriculture, pesticides, water, environment, biodiversity), 1 administrative and finance officer, 1 driver, 1 expatriate project advisor, 1 junior M&E officer, and 24 government staff from implementing partners (PAFO, DAFO, PONRE, DONRE, DOES, DHO, D-PI, Lao Women Union)		
Direct beneficiaries	<ul> <li>5,500 households from 50 villages of ethnic minorities (Khmu, Akkha, Hmong) in the districts of Beng, La, and Xay, representing a total population of 29,000 people (including 14,600 women).</li> <li>At least 100 village leaders (33% women) and 50 civil servants from the Provincial and District Departments of Agriculture and Forestry; Natural Resources and Environment; Lao Women's Union; Education; Health; and Planning; as well as 20 policy makers.</li> <li>At least 1,100 students, 50 teachers, and 15 members of civil society organizations.</li> </ul>		
Indirect beneficiaries	• The 150,000 inhabitants of the districts of Beng, La, and Xay.		



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•	The 345,000 inhabitants of Oudomxay Province.

# **SPECIFIC OBJECTIVE 1:**

# **Expected outcomes and activities**

**Issues**: The project aims to address the various dimensions of vulnerability in local agroecosystems at the household and community levels (climate change, water scarcity, pesticide pollution, biodiversity loss)

**Expected Results: 1.1:** Village communities benefit from innovative participatory and inclusive approaches and tools to strengthen their governance and adapt to climate change. **1.2:** Agroecosystems are preserved through the promotion of agroecology. **1.3:** Villagers implement pilot actions for environmental protection and the sustainable management of forest products.

Main Activities: 1.1.1 Participatory climate risk and vulnerability assessment in the targeted villages (PCRVA) (description of the vulnerability to climate risks, through 1 focus group per village with the village committee members and the with the entire village, in 30 50 villages). 1.1.2 Awareness sessions on gender-based issues in the targeted villages (through 1 participatory workshop in each of the 50 villages) 1.1.3 Improving the water access and water management at the scale of the households and communities (through workshops in 10 villages and water supply construction in 5 priority villages). 1.1.4 Strengthening of the village committees and rules on pesticides (through continuous support to pesticide committees, design of action plan and rules, setting up of pilot actions for pesticide waste management, rental of personal protection equipment, in 15 villages). 1.1.5 Support to villagers to update their land-use plans in link with the forest conservation (through the review of the participatory of the land-use plans in 15 villages). 1.1.6 Support to Fish and aquatic life conservation zones (through continuous support to FCZ, design of action plan and rules, in 10 villages). 1.1.7 Support to humanelephant co-existence (through pilot actions to mitigate the risks of crop destructions in 8 villages). 1.2.1 Support to agroecological transition of the upland cropping systems, through technical training and inputs delivery. 1.2.2 Training and support to the farmers to use agro-weather forecast systems (through workshop training session at village level). 1.2.3. Support to agroecological transition of the livestock raising systems, through technical training and inputs delivery.1.2.4 Mitigation of the animal disease outbreak risks, through vaccination campaigns and the strengthening of the technical and management capacity of the farmers. 1.2.5 Awareness sessions on pesticide issues at school and secondary-school levels... 1.2.6 ... and support to the students for the organisation of village pesticide events in their communities. 1.3.1 Support to the communities for the

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sustainable management of the main NTFPs (bitter bamboo, red mushroom, broom grass...), through technical training on NTFP management, creation of management rules, construction of NTFP dryers. 1.3.2 Awareness sessions on environment (climate, biodiversity) in the schools and secondary-schools... 1.3.3 ... and support to the students for the setting up of actions on biodiversity in their communities.

# **SPECIFIC OBJECTIVE 2:**

**Issues**: Strengthen local governance on water resource conservation, pesticide-related issues, and biodiversity conservation.

Expected results: 2.1 The neighbouring communities organise themselves to answer to climate change adaptation and water conservation issues 2.2 The local stakeholders are involved in systemic strategies to protect the environment (water, pesticide, biodiversity).

**Main activities:** 2.1.1 Mapping and assessment of the hydrographic network in the Nam Phak River basin. 2.1.2 Inter-community concertation meeting on water management in the Nam Phak River Basin. 2.1.3 Formalisation of an action plan to reduce the risks of floods & droughts by the communities of the Nam Phak River Basin (based on the results of the intercommunity concertation). 2.1.4 Implementation of nature-based solutions in the Nam Phak River Basin to reduce the vulnerability to floods & droughts (through input delivery and monitoring). 2.2.1 Support to the provincial think tank on pesticides (multistakeholder workshops, design of awareness tools). 2.2.2 Pesticide survey to monitor the use of pesticides in the Oudomxay province. 2.2.3 Support to the provincial think tank on biodiversity (multistakeholder workshops, design of awareness tools). 2.2.4 Biodiversity survey, including the monitoring of the last wild elephant (Elephas maximus) herd of Oudomxay province. 2.2.5 Survey on the aquatic ecosystem of the Nam Phak River basin.

### **SPECIFIC OBJECTIVE 3:**

**Issues**: Strengthen local capacities and share knowledge with civil society and decision-makers.

**Expected results: 3.1**: The methodological, organizational, and technical capacities of local actors, including women, are strengthened. **3.2**: The knowledge developed by local actors is shared within the province and beyond.

**Main activities:** 3.1.1 Training of trainers of village-leaders, governments and civil society staff on relevant issues (gender, water, lands, contract farming, sustainable natural resource management, pesticide, environment, biodiversity). 3.1.2 Workshops on contract



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farming and lands at community level. 3.1.3 Organisation of
technical exchanges among producers and contract farming
companies 3.1.4 Initial training of the project's team. 3.2.1
Organisation of a national seminar on pesticide issues 3.2.2 Sharing
of the results and recommendations of the biodiversity think tank at
national level (through conference & exhibition, publication of
science communication). 3.2.3 Technical exchange visits among
local stakeholders on the pilot territories of Oudomxay province.

# III. Audit objective

The project implemented by CCL, for which AFD is providing 45,9% of the financing, must undergo an external financial audit (interim and final) of the expenditure incurred under the project. The term "financial audit" used here refers specifically to an engagement to perform agreed-upon procedures regarding financial information in accordance with IFAC's ISRS 4400 auditing standard; it is not intended to be a project financial audit (which would be performed under ISA auditing standards). The purpose of these terms of reference is to find an external auditor.

The selected auditor will be required to express a professional and independent opinion on the financial report drawn up by CCL for the expenditure incurred under the project. The auditor must:

- Comply with the list of checks to be carried out, presented in Appendix XI.
- Ensure that the financial report complies with the format required by AFD
- Ensure that expenditure incurred during the project and reported in the financial report is eligible.
- Give their opinion on compliance with the procedures listed in the Financing Agreement with AFD and in the Methodology Guide covering AFD's CSO support mechanism (https://www.afd.fr/fr/les-organisations-de-la-societe-civile).
- Certify the financial report submitted to AFD.

# IV. Audit organization

### IV1. Audit methodology and approach

The consultant must prepare a methodological note explaining how the audit will be carried out. This must specify the sampling methodology designed to ensure that the expenditure to be audited is representative both overall and for each budget heading.

### IV2. Audit location



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As every supporting document is stored at CCL's office in Vientiane, the audit will take place in Vientiane, at CCL's office: ASEAN Road, House n° 123, Unit 7, Sidamdouane Village, Chanthabouly District, BP 4791, Vientiane, Lao PDR. The entire audit will be implemented in cooperation with CCL's team: Director, Administrative & Finance Director, Accountant, Project Advisor.

# V. Audit process and scope

There are two stages to the audit.

# V1. Scoping meeting with the auditor

This meeting must be held at the latest one month after signing the contract. The primary objective of this meeting is to ensure that the CCL fully understands the scope of the audit and what it will involve. It should enable the CCL to strengthen the internal procedures needed for ensuring contractual obligations are met. It should also make the job of the auditor easier, keeping any ineligible expenditure items observed upon completion of the project to a minimum. This meeting also provides the auditor with an opportunity to make recommendations to the CCL at the start of the project.

# V2. Execution of the interim and final financial audits and reports

The audit's main tasks will be to:

- Ensure that all expenditure has been incurred in accordance with the provisions set out in the Financing Agreement and in the Methodology Guide covering AFD's CSO support mechanism, with particular attention to commitments relating to awarding contracts
- Check the eligibility criteria for expenditure reported in the financial report
- Check the resources allocated to the project and the correct allocation of expenditure.

The main eligibility criteria for expenditure are:

- Expenditure was actually incurred during the period covered by the Financing Agreement
- Expenditure incurred was planned in the budget and is assigned to the correct budget category
- Expenditure incurred was necessary for project implementation
- Expenditure incurred and reported in the financial report was recorded and allocated to the project in the accounting system of CCL in accordance with the accounting standards applicable in the country and with normal accounting practices.

The audit must also check compliance with the set of procedures as presented at the review of the set of procedures analyzed by the appointed firm and approved by AFD (CSO compliance questionnaire) and compliance with the set of procedures as described and approved in the project questionnaire.



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The auditor must perform all the checks included in the checklist in Appendix XI.3. If certain points cannot be verified, this must be stated in the management letter, with reasons provided.

The provisional calendar is as follows:

- Mars Avril 2026: audit of project expenses for the period 01/08/2024 to 31/01/2026.
- 30 of April 2026: deadline for submission of the draft of audit for tranche 1.
- December 2027 January 2028: audit of project expenses for the period 01/02/2026 to 31/07/2027.
- 31 of January 2028: deadline for submission of the draft of audit for tranche 2.

# VI. Reports to be provided

Following the scoping meeting described in section V1, the auditor must draft an independent scoping report outlining their main recommendations for the financial audit.

The financial audit described in section V2 must be carried out after the end of each project tranche (provisional end date for Tranche 1: January 31, 2026 / provisional end date for Tranche 2: July 31, 2027).

The <u>audit report</u> for Tranche 1 must be submitted within three months of the end of the phase, and the report for Tranche 2 within six months of the end of the project. The audit report must provide reasons for the checks on expenditure and comments on each of the checks carried out. It must state the amount of expenditure found to be ineligible (with comments for each item of expenditure in question). Competitive tendering procedures, reallocations and valuations must also be assessed and commented on.

The auditor must attach to the audit report:

- The checklist (see Appendix XI.3)
- A management letter summarizing the main findings of the expenditure audit report and outlining the main recommendations.

# VII. Reference documents

The following documents will be provided to the contracted auditor:

- Project financing agreement between CCL and AFD
- The Methodology Guide covering AFD's CSO support mechanism, specific to the Call for Expressions of Project Intentions (AMI) for which the project was submitted and selected, is available on the AFD website: <a href="https://www.afd.fr/fr/organisation-de-la-societe-civile-osc">https://www.afd.fr/fr/organisation-de-la-societe-civile-osc</a>
- Agreements between CCL and each project partner
- Any non-objection notification provided by AFD during the project implementation

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- Project narrative and financial reports as at 31<sup>st</sup> January 2026 and 31<sup>st</sup> July 2027.
- Detailed project budget
- Supporting documentation required for auditing purposes (made available at CCL's office in Vientiane)
- The doctrine on lump sums validated by AFD

# VIII. Technical and financial proposal

Consultants invited to tender must provide the following to CCL:

A technical proposal, which must specify:

- The proposed methodology for carrying out the audit
- The consultant's references and experience (3 pages maximum)
- The résumé(s) of the consultant(s) and a breakdown of responsibilities
- The provisional timetable for the audit and an estimate of the workload in man-days.

A financial proposal, which must specify:

- The total cost of the audit (inclusive of all taxes) and specify the amount in euro equivalent
- Payment terms (payment schedule).

The consultant's profile:

- The consultant partner signing the report must be a qualified chartered accountant and member of the professional associations of chartered accountants.
- All staff involved in the audit must have experience in project audits financed by French public donors.
- Recognized professional standards (IFAC, IDEAS, etc.) must be followed.

The authorized person must complete and sign the Statement of Integrity, Eligibility, and Environmental and Social Commitment (see Appendix XI.4).

# IX. Application processing

# IX.1 Application evaluation

The consultant will be selected based on quality and cost:

- Technical proposal: understanding of the ToR, methodology, experience of the consultant(s)
- Financial proposal: daily rates, estimated number of man-days, related costs, overall proposal in line with the available budget.

The technical evaluation will be conducted using the following evaluation grid:

Criteria	
Crittia	



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TECHNICAL PROPOSAL	60%
Understanding the ToR/Presentation of the methodology used	10%
Consultant's references and experience	20%
Experience auditing NGO structures	10%
Experience auditing AFD projects	10%
Résumé(s) of consultant(s)/breakdown of responsibilities	15%
Provisional audit timetable/estimated workload in man-days	15%
FINANCIAL PROPOSAL	40%
Audit cost, within the maximum budget	20%
Budget directly allocated to human resources	10%
Unit cost of human resources (cost/man-day)	10%
TOTAL	100%

Once the tenders have been received and analyzed, the CCL reserves the right to negotiate the proposals with the shortlisted candidates.

The CCL also reserves the right not to select any candidate if it deems no tender satisfactory.

All information relating to project ADAEBio 2 included in the tender documents or provided separately must be treated as strictly confidential by the service provider. The tender requester agrees not to disclose or publish any information relating to this tender.

Similarly, any documents supplied by the service provider will be treated as confidential.

### IX.2 Budget

The maximum budget for the audit is EUR 10 500 including all taxes and all field missions.

# X. Submission of tenders

Audit firms are requested to submit their proposals, with reference "Proposal Audit ADAEBio 2\_NAME OF FIRM" in the subject line, by September 7<sup>th</sup>, 2025 to:

- Manivone VORACHAK, CCL Country Director: manirachak@gmail.com
- Inthoulath SAYYAPHOL, CCL Finance Director: inthoulath@ccl-laos.org
- Dorian DEJACE, CCL Project Advisor: dorian.dejace@ccl-laos.org

The email must also include a request for acknowledgment of receipt of the tender.



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The contracted auditor will be invited to a preparatory meeting at CCL's office in Vientiane, in mid-September, 2025.

# XI. Appendices

# XI.1a Detailed budget of AFD project: planned expenditures

N° project : CLA1153 01 E Part 1 : 18 months Part 2 : 18 months  Type of expenses (in €)	Total Provisional expenses (funding agreement) (€)	Provisional expenses (funding agreement) Part 1 (€)	Provisional expenses (funding agreement) Part 2 (€)	Proportion of planned expenditures / Total Provisional expenses (funding agreement) (%)
1- Real estate, technical equipments and furnitures				
- Including real estate, premises, land, infrastructures.				
1.1.1 Material to repair water supply and water counters	45 000	0	45 000	5%
- Including technical equipment and vehicles				
1.2.1 Bioacoustic recorders (14)	5 800	5 800	0	1%
1.2.2 Laptops (6) (+ softwares & accessories & spare parts) & printer (1) & projector (1)	6 270	6 270	0	1%
1.2.3 Motorbikess Yamaha 115cc (4)	6 000	6 000	0	1%
1.2.4 Forest product driers	4 050	0	4 050	0%
- Including filering software			0	0%
			0	0%
- Including furnitures				
1.4.1 Office furnitures (tables, chairs)	507	250	257	0%
Subtotal 1 - Real estate, technical equipments and furnitures	67 627	18 320	49 307	7%
2- Service costs, purchase and rentals				



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7 1 1	T			
- Including inputs, raw				
material, goods and other				
supplies				101
2.1.1 Equipment village	8 730	4 365	4 365	1%
committees and organisations				
2.1.2 Seeds/seedlings, small	30 986	10 000	20 986	3%
agricultural material,				
vaccination campaigns				
(agroecology) & nature-based				
solutions				
2.1.3 Small material for think	650	325	325	0%
tanks biodiversity and				
pesticides (material for studies,				
material for videos, etc)				
- including supplies and				
consumables				
2.2.1 Material /meeting	6 540	3 270	3 270	1%
supplies				
2.2.2 Office supplies	16 320	8 160	8 160	2%
2.2.3 Project car and	19 800	9 900	9 900	2%
motorbikes' maintenance costs	19 800	9 900	9 900	270
(fuel, motor oil)				
2.2.4 Electricity costs	900	450	450	0%
(Oudomxay office)	900	430	430	070
,				
6/23 - including rental that are				
not leasing (room, vehicles,				
office)	5 710	1 713	3 997	1%
2.3.1 Meeting rooms rental	3 /10	1 /13	3 997	170
2.3.2 Rental car and additional	3 600	1 080	2 520	0%
minivan				
2.3.3 Rental exhibition and	1 000	0	1 000	0%
seminar material (screens,				
computers, headphone)				
2.3.4 Rental CCL office	2 700	1 350	1 350	0%
Vientiane (10%)				
2.3.5 Rental SAEDA office	1 800	900	900	0%
Vientiane (10%)				
2.3.6 Rental COSKA office	1 500	750	750	0%
Vientiane (10%)				
- including documentation,				
publication and diffusion				
2.4.1 Purchase technical books	700	350	350	0%
and documents and GIS data	, , , ,			
- Including other supplies and				
external services (phone,				
internet)				
vivoritot	1			



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2.5.1 Services (tel/fax, internet,	6 350	3 175	3 175	1%
bank fees, post fees, water-	0 330	3 173	3 173	170
sanitation authority, etc.)				
2.5.2 Transport material for	1 500	0	1 500	0%
water supply				
Subtotal 2 - Service costs,	108 786	45 788	62 998	11%
purchase and rentals				
3- Study costs, consultancy				
fees, outside services				
(including audit and				
evaluation)				
- Including service fees specific				
to the project (guarding,				
housekeeping and				
maintenance)	2.700	1 350	1 350	0%
3.1.1 Cleaning services	2 700	1 330	1 330	0%
3.1.2 Security services	1 260	630	630	0%
3.1.3 Publications (picture	1 350	0	1 350	0%
exhibition, report design,)				
3.1.4.Web designer fees	1 260	630	630	0%
3.1.5 Visual material	11 960	5 000	6 960	1%
production (posters, booklets,				
videos, t-shirt)				
3.1.6 Specific service expenses	14 400	7 200	7 200	1%
(coffee break, meals)				
- including outside services				
specific to the project (expert fees, subcontracting, technical				
studies)				
3.2.1 Subcontracting for school	21 700	8 680	13 020	2%
awareness activities	21 700	0 000	15 020	270
3.2.2 Local consultants and	21 880	5 000	16 880	2%
translations				
3.2.3 International consultants	16 660	12 060	4 600	2%
3.2.4 Lab costs (water analysis,	8 930	2 700	6 230	1%
eDNA, pesticide residues)				
- Including external evaluation				
3.3.1 Final evaluation	16 170	0	16 170	2%
- Including external audit				
3.3.2 Financial audit	10 500	0	10 500	1%
Subtotal 3 - Study costs,	128 770	43 250	85 520	13%
consultancy fees, outside				
services				
4- Travel, transport and				
mission costs linked to				
project				



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4.1.1 Flight tickets VTE - ODX	640	320	320	0%
(consultants/technical support,	040	320	320	070
monitoring & evaluation)				
4.1.2 Train tickets VTE/LPQ -	8 160	2 856	5 304	1%
ODX (consultants; monitoring				
& evaluation: CCL, SAEDA,				
ministries, officials)				
4.1.3 Regional/international	1 000	500	500	0%
flight tickets for attending				
workshops & training sessions				
& technical exchanges &				
conferences	5 400	2.700	2 700	1%
4.1.4 Other local transports (bus, taxi, toll fees, tuktuk,	3 400	2 700	2 /00	170
parking fees)				
4.1.5 Village trips &	3 780	1 260	2 520	0%
participants in think tank	3 700	1 200	2 320	0,0
workshops and technical				
exchanges				
4.2.1 Perdiem government	39 600	13 860	25 740	4%
partners (district staff,				
provincial staff, central				
ministries)				
4.2.2 Perdiem CCL & SAEDA	36 360	12 726	23 634	4%
& COSKA  4.2.3 Perdiem/accomodation	17 790	6 227	11 564	2%
villagerss & farmer-trainers	17 /90	0 227	11 304	270
Subtotal 4 - Travel, transport	112 730	40 449	72 282	11%
and mission	112 /00		72 202	11/0
costs				
5- Unallocable activities				
(excluding HR costs or fees)				
		0	0	0%
Subtotal 5 – Unallocable	0	0	0	0%
activities				
6-Human resources				
Field stadd				
Expatriate staff	150 228	60 149	90 079	15%
Ad hoc support staff	0	0	0	0%
Technical field staff	240 736	86 570	154 166	24%
Support team	76 079	33 442	42 637	8%
Headquarters staff dedicated				
to the project				
Technical team	0	0	0	0%
Support team	0	0	0	0%
Valorised staff			0	0%



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Subtotal 6 – Human resources	467 043	180 161	286 882	47%
7- Redistributive funds (not related to retrocessions)				
- including funds for calls for proposals				
			0	0%
- including emergency funds				
			0	0%
- including other funds (microcredit, microguarantee, microparticipation)				
			0	0%
Subtotal 7 – Redistributive funds	0	0	0	0%
A-Subtotal direct costs (1+2+3+4+5+6)	884 956	327 968	556 988	88%
B - Miscellaneous (max 5% line A)			0	0%
C-Total direct costs (A+B)	884 956	327 968	556 988	88%
D-Indirect costs	115 044	44 276	70 768	12%
- 13 % maximum of line C (defined in related Call for Expressions of Project Intentions)	115 044	44 276	70 768	12%
GENRAL TOTAL (C+D)	1 000 000	372 243	627 757	100%

# XI.1b Detailed budget of AFD project: Planned incomes

Provisional	Provisional	Proportion of
resources	resources	planned resource /
(funding	(funding	total resources
agreement)	agreement)	planned (funding
) Part 1 (€)	Part 2	agreement ) (%)
rt 2		
	resources (funding agreement)	resources (funding agreement) Part 1 (€) resources (funding agreement) Part 2

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1 Combuiltantian				
1 - Contribution				
from AFD and				
French Ministries				
AFD funding (MNP-	459 000	229 500	229 500	46%
OSC)				
Subtotal 1 -	459 000	229 500	229 500	46%
Contribution from				
AFD and French				
Ministries				
2 – Other resources				
mobilized				
2.1 – Private funding				
Brot für die Welt	473 435	142 743	330 692	47%
Fondation Groupe	67 565		67 565	7%
EDF				
Subtotal 2.1 –	541 000	142 743	398 257	54%
Private resources				
2.2 - Public				
resources (from				
French or				
International origin)				
Subtotal 2.2 - Public	0	0	0	0%
resources (from				
French or				
International origin)				
Subtotal 2 - Other	541 000	142 743	398 257	54%
resources mobilized				
GRAND TOTAL	1 000 000	372 243	627 757	100%
RESOURCES				



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XI.2 Tool worksheet: Financial audit (AFD guidelines)

# WORKSHEET 8 FINANCIAL AUDITS OF PROJECTS (INTERIM AND FINAL)

Financial audits of projects are about more than simply gathering accounting records. Their aim is to monitor the use of funds allocated to projects, in accordance with the terms of the agreement and their own purpose, while following this methodological guide.

The goal is to improve both the quality and the consistency of the information produced by the CSO, verified by the auditor and passed on to the Partnerships Department/Civil Society Organizations Division (DPA/OSC).

In order to achieve this, the issue of the financial audit must be addressed at the earliest possible opportunity during the project appraisal phase. This will involve establishing effective communication between the CSO, DPA/OSC and the auditor, in addition to specifying the terms for the financial audit.

The project audit will be carried out in two stages: an interim audit covering phase 1 and a final audit covering phase 2.

### Which CSOs are subject to auditing?

### All CSOs in receipt of co-financing for implementation of their project.

DPA/OSC may wish to conduct a random financial audit of CSOs for projects it has co-financed. These will be funded through program 209.

### **Budgets for financial audits**

Because financial audits are co-financed by AFD, their cost must feature in the budget for the project included in the attachments to the CSO Initiative Note (NIONG).

During the project appraisal phase DPA/OSC will pay particular attention to the amount allocated for carrying out the financial audit. Care must be taken not to underestimate this amount in relation to the requirements and scope of the financial audit (a minimum of 1% of the overall budget for the project is recommended).

### Selecting an auditor

The contract for the financial audit must be awarded within the first 12 months of project execution. DPA/OSC will issue a notice of no objection to the terms of reference for the financial audit and the selection criteria. The CSO shall be required to use the terms of reference template available on the AFD website.

DPA/OSC reserves the right to issue a notice of no objection to the choice of auditor, should it feel this is warranted.



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The terms of reference template to be used for financial audits (which can be tailored to meet the requirements of CSOs) will soon be available to download from the AFD website.

The CSO must select an external, independent auditor or audit firm, a member of a national organization of chartered accounts or statutory auditors.

The auditor's role will be clearly outlined in the terms of reference for the financial audit.

As a service provided, financial audits are subject to the rules governing AFD tendering procedures as outlined in AFD's funding agreement.

Should a CSO decide to launch one single call for tenders for audits on multiple ongoing projects funded by DPA/OSC, they must send DPA/OSC:

- A request for a notice of no objection to the terms of reference for the call for tenders
- Once an auditor has been selected, one request for a notice of no objection for each project, within the first 12 months of project execution, to the auditor's engagement letter, to which a checklist for audit items must be appended

### THE TWO FINANCIAL AUDIT PERIODS DURING THE PROJECT

# Scoping meeting with the auditor

### When and with whom?

This meeting should take place between the CSO and the auditor as soon as possible after the beginning of the project once the auditing contract has been awarded. The CSO must assemble the project managers and the chief financial/accounting/legal officers for the project. This is a one-off visit from the auditor to the CSO at the start of the project. The auditor will only return again at the end of the project for the financial audit.

### What is its aim?

The primary objective of this meeting is to ensure that the CSO fully understands the scope of the audit and what it will involve. It should enable the CSO to strengthen the internal procedures needed for ensuring contractual obligations are met. It should also make the job of the auditor easier, keeping any ineligible expenditure items observed upon completion of the project to a minimum. This meeting also provides the auditor with an opportunity to make recommendations to the CSO at the start of the project.

Please note: audited expenditure items must not under any circumstances be sampled at this stage. The auditor may choose to outline the aim and the sampling procedures (% of expenditure items, breakdown by budget item, random selection, and so on), but sampling will only be conducted during the financial audit at the end of the project.

### What preparations should be made?

To ensure that the meeting runs as smoothly and as constructively as possible, the CSO will share any documents the auditor requests of them in advance of the meeting (such as the CSO's articles of association, CSO accounts and activity reports, the AFD funding agreement and any supplementary clauses, the partnership agreement, the project document (NIONG) and the methodological guide).

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### What points should be addressed?

Each auditor will be responsible for setting the agenda for the meeting. If a scoping meeting is to take place, DPA/OSC wants at least the following points to be addressed:

- The CSO's contractual obligations to AFD under the terms of the agreement (this includes scheduling, eligibility of expenditure items, tendering, activity reports and partnership agreements).
- The scope and the nature of the project co-financed by AFD.
- The nature of any partnerships within the project (outlining their scope, their purpose, financial reallocation or reallocation in kind, contractual arrangements for supervision, and the fiduciary circuit)
- Any information relating to the existence of a consortium, where applicable, and the contractual
  arrangements for implementation of the consortium
- The tendering arrangements the CSO intends to employ within the project (CSOs are encouraged to share an indicative tendering plan with the auditor, listing all of the contracts to be awarded or in the process of being awarded within the project and including all of the relevant key information)
- The funding mechanism for the project (including the types of co-financing arrangements, the level of co-financing and payment procedures)
- Financial and accounting traceability procedures for the project and the CSO's internal control procedures
- The procedures for applying contractual obligations regarding compliance with International Sanctions Lists (vetting)

### What should this meeting achieve?

It should give the auditor the opportunity to:

- Acquire sufficient knowledge of the project's organizational procedures, in addition to accounting and information-sharing processes
- Identify weakness and risk factors in relation to the nature of the project and the type of partnership
- Identify key, specific control points
- Identify the CSO's traceability procedures for financial and accounting information

It should give the CSO the opportunity to:

- Get to know its contractual obligations to AFD and their involvement in practical implementation of the project
- Identify any areas of potential risk in its management method which could prevent it from meeting its obligations and to determine how these can be addressed
- Identify best practice regarding the traceability of project information (examples include introducing analytical monitoring of the project, time sheets and pay slips) and tendering
- Understand what form the financial audit will take, what is expected and how they can work
  effectively with the auditor

Following this meeting, the auditor will draft an independent scoping report outlining their main recommendations for the financial audit. This report will be shared with the CSO.

At the mandatory halfway point meeting, the CSO may present the contents of the scoping report to DPA/OSC and any measures the CSO has taken aimed at meeting the recommendations made by the auditor.



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# Execution of the financial audit and report

The auditor will carry out their assignment at the end of phase 1 and at the end of phase 2, and will prepare a report for each audit. For multi-phase projects, they must check to ensure that any recommendations made during the audit on the previous phase have been implemented by the CSO.

The CSO must send the interim financial audit report to DPA/OSC within three months of the end of phase 1, and send the audit report for phase 2 within six months of the project end date.

Should the audit identify ineligible expenditure items, any unsubstantiated funds should be paid back to AFD within six months of the audit report being validated by DPA/OSC.



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# XI.3 Questionnaire to be completed by the auditor and submitted to Agence Française de Développement

### FINANCIAL AUDIT CHECKLIST

The auditor selected through the tendering process shall commit to carrying out all of the following checks. **A copy of this list, completed, and signed, must be attached to the interim or final audit report**. If certain points cannot be verified, this must be stated in the management letter, with reasons provided.

Auditor (name/status/address):
Certification/qualification:
CSO or partner audited:
Audit dates and period covered:
AFD agreement no.:
Amount audited:
Tranches: Tranche 1 report (interim) or Tranche 2 report (final): please specify

1. AUDIT QUESTIONS	Yes, point checked	Add a comment if unable to check point
1.1. Audit procedures		
Was a scoping meeting held between the auditor and the CSO		
within the first 12 months of project implementation?		
Has the auditor independently defined the sample of expenditure		
to be audited?		
Before AMI 2023: Is the sample of expenditure to be audited		
greater than 50% of the total amount of project expenditure?		
From AMI 2023 onwards: Is the sample of expenditure to be		
audited greater than 60% of the total amount of project		
expenditure?		
Has each budget item been checked for a significant amount?		



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1. AUDIT QUESTIONS	Yes, point checked	Add a comment if unable to check point
1.1. Audit procedures		
Has the auditor carried out any checks on the control of locally-managed expenditure? If yes, please explain the method used (field visit, partnership with a local audit firm, local documents sent to headquarters, etc.).		
1.2. Contractual obligations		
Do contractual documents (application form, financing agreement, partnership agreement) exist; are they signed and dated?		
Is there a well-defined accounting and financial management system? Have the responsibilities of the CSO, project coordination, management, and financial control been clearly defined?		
Have the provisions included in the agreement and in the methodology guide in effect when the grant was made been complied with?		
<ul> <li>Has the procedural framework described in the CSO Compliance questionnaire been respected?</li> <li>Have the procedures and measures described in the Projec Compliance questionnaire been properly followed?</li> <li>Has the contractual commitment to refrain from making funds available to persons listed in the project framework been honored? Compliance with the commitment may be checked by any appropriate means (including screening), against a sample of expenditure (including, where applicable, cash transfers and/or economically exploitable resources) financed by the AFD grant.</li> <li>If the project falls within the scope of an exemption, exception waiver, or measures other than screening, does it comply with the frameworks set out in Worksheet 10 of the "CSO Initiatives" methodology guide?</li> </ul>	t s n / f r	
1.3. Financing plan analysis		
Has the ceiling applied to valuations of a maximum of 25% of the total project budget been complied with? Note that valuations may not appear in the contributions from AFD and French ministries.		



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Have the methods for calculating valuations set out in the		
methodology guide been followed?		
- Has the contractually agreed budget been broadly kept to, within		
the rules specified for each budget heading and partner?		
- If you found a variation greater than or equal to 20% of the total		
of each budget heading, was the variation covered by a no-		
objection from AFD?		
Have the criteria relating to resources been complied with		
(maximum percentage of co-financing and share of subsidies from		
private sources where applicable)?		
Are the resources listed in the final report actually those allocated to		
the project (correct allocation of expenditure by donor)?		
If you found a substantial change in the financing plan or in the		
percentage of AFD financing or co-financing, was the change		
covered by a no-objection from AFD?		
In the expenditure table, have the ceilings specified in the		
methodological guide been complied with?		
- "Miscellaneous and contingencies" costs are capped at 5% of		
the project's total direct costs (excluding administrative and		
overhead costs).		
- Indirect costs are capped at a maximum % of the project's direct		
costs, as specified in the AMI for which the project was		
submitted and selected.		
Have partners and stakeholders who are reallocation beneficiaries		
been systematically reported to AFD?		
1.4. Accounting system checks		
In the CSO's accounting system, is there an analysis code		
specifically for project-related income and expenditure?		
specifically for project-related income and expenditure:		
Can the amount stated in the implementation report be reconciled		
with a list of expenses extracted from the accounting system?		
Can an invoice or an accounting document of equivalent probative		
value be attributed to each expense in the accounting system?		
	1	
Can a proof-of-payment document (usually a bank statement, bank		
Can a proof-of-payment document (usually a bank statement, bank transfer confirmation, or receipt) be attributed to each expense in the accounting system?		



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1.5. Expenditure control	
Compliance with applicable legislation	
<ul> <li>Have European Union (for French CSOs) or national (for local CSOs) regulations been complied with?</li> <li>Does the public procurement process comply with:</li> </ul>	
<ul> <li>European and national/internal regulations for awarding contracts and the rules stipulated in the agreement.</li> <li>Documentation on compliance with the chosen procedure (applications, rejection letters, notification, contract)?</li> <li>The principles of transparency, non-discrimination, fair treatment, and respect for competition?</li> </ul>	
Expenditure eligibility checks	
<ul> <li>Does expenditure comply with the eligibility criteria set out in the methodology guide?</li> <li>Have assurances been obtained to the effect that expenditure has not already been subsidized by other financing (EU, regional, local, or other) not declared in the financing plan? Are controls in place to avoid double financing?</li> </ul>	
Staff costs	
<ul> <li>Are expenses related to the CSO's employees or otherwise justified in terms of the actions provided for in the agreement?</li> <li>Are staff costs supported by documents such as employment contracts, pay statements (or any other document of equivalent probative value), payment receipts, details of calculations to determine unit staff costs (day, week, month), time cards, or time sheets specific to the project?</li> <li>Is the calculation based on actual costs (gross salaries + employer's contractual obligations for employees actually working on the project)?</li> <li>Where staff are not working full-time on the project, is the pro rata calculation based on a traceable and auditable method?</li> </ul>	
Travel and accommodation	
- Have travel, per diem, and accommodation expenses been declared in accordance with the CSO's internal rules and regulations?	



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-	Are the trips to which these expenses relate justified by the project's objectives as set out in the initial application?  Are the trips limited to the geographical areas covered by the project? Have any trips outside these areas been explicitly approved by AFD?  Are travel and accommodation expenses related exclusively to trips made by project participants identified by the CSO or its	
	partners?	
Eq	uipment costs	
-	Was the equipment purchased covered by the initial application for financing? If not, did AFD approve the purchase by a no-objection, in accordance with the provisions of the methodology guide (equipment cost greater than €10,000)?	
-	If a material asset is valued, is the depreciation method used in line with the methodology guide?	
-	If the equipment was not used exclusively for the project, is only a portion of the actual costs allocated to the project? Is this portion calculated according to a fair and justified method?	
Ex	ternal expertise	
-	Are the expenses related to the items included under this budget heading as detailed in the application for financing?	
-	Has the use of external expertise been carried out in compliance with the competitive tendering and contract award rules set out in the agreement?	
Ex	change rates	
-	Has the CSO explained the conversion method used and verified the rate?  Does this method comply with the provisions of Article 3.2.3 of the agreement?  Has the CSO specified how it will use the proceeds of foreign exchange gains and compensate for foreign exchange losses over the project implementation period?	



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2. EXPECTED DELIVERABLES	Yes, sent to AFD	If no, why not?
An audit report, commenting on each of the checks carried out		
and on the amount of expenditure found to be ineligible, and		
including in particular an assessment of calls for tender,		
reallocations, project resources, and valuations carried out during		
the project.		
A management letter summarizing the main findings of the		
expenditure audit report and outlining the main		
recommendations.		

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# XI.4 Statement of Integrity, Eligibility, and Environmental and Social Responsibility

Tender title:	(the "Contract")
Го:	(the "Contracting
Authority")	,

- 1. We recognize and accept that Agence Française de Développement ("AFD") only finances projects of the Contracting Authority subject to its own conditions which are set out in the Financing Agreement which links it directly or indirectly to the Contracting Authority. Consequently, there can be no legal relationship between AFD and our company, our consortium, and our subcontractors. The Contract Authority retains exclusive responsibility for the preparation and implementation of the contract award process and performance of the contract.
- 2. We hereby certify that neither we nor any other member of our consortium or any of our subcontractors are in any of the following situations:
  - 2.1) Being in a state of or having been the subject of bankruptcy, liquidation, judicial settlement, safeguard, or cessation of activity proceedings, or being in any similar situation resulting from a similar procedure;
  - 2.2) Having been convicted within the last five years by a judgment having the effect of res judicata in the country where the Project is being implemented for one of the acts referred to in Articles 6.1 to 6.4 below or for any offense committed in connection with the award or performance of a contract;<sup>1</sup>
  - 2.3) Being included in the lists of financial sanctions adopted by the United Nations, the European Union, and/or France, in particular to combat the financing of terrorism and violations of international peace and security;
  - 2.4) In professional matters, having been guilty of serious misconduct in the last five years in connection with the award or performance of a contract;
  - 2.5) Having failed to meet our obligations to pay social security contributions or taxes in accordance with the legal provisions of the country where we are established or those of the country of the Contracting Authority;
  - 2.6) Having been convicted within the last five years by a judgment having the effect of res judicata for any of the acts referred to in Articles 6.1 to 6.4 below or for any offense committed in connection with the award or performance of a contract financed by AFD;
  - 2.7) Being subject to a debarment decision by the World Bank, on or after May 30,

<sup>&</sup>lt;sup>1</sup> If you have been convicted of any such offense, you may attach to this Statement of Integrity any additional information that might indicate that the conviction is not relevant to the contract financed by AFD.

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- 2012, and being listed as such at https://www.worldbank.org/debarr;<sup>2</sup>
- 2.8) Having been guilty of falsely documenting or misrepresenting information required as part of the contract award process.
- 3. We hereby certify that neither we nor any other member of our consortium or any of our subcontractors are in any of the following situations of conflict of interest:
  - 3.1) Being a shareholder controlling the Contracting Authority or subsidiary controlled by the Contracting Authority, unless the resulting conflict has been brought to the attention of AFD and resolved to its satisfaction.
  - 3.2) Having a business or family relationship with a member of the Contracting Authority's staff involved in the selection process or in monitoring the resulting Contract, unless the resulting conflict has been brought to the attention of AFD and resolved to its satisfaction:
  - 3.3) Controlling or being controlled by another bidder, being under the control of the same company as another bidder, receiving from another bidder or awarding to another bidder directly or indirectly any subsidies, having the same legal representative as another bidder, having direct or indirect contacts with another bidder enabling us to have and give access to information contained in our respective tenders or proposals, to influence them, or to influence the decisions of the Contracting Authority;
  - 3.4) Being engaged for a consultancy assignment which, by its nature, is likely to be incompatible with our missions on behalf of the Contracting Authority;
  - 3.5) In the case of a procedure for awarding a contract for works or supplies:
    - ii. Prepared ourselves or were associated with a consultant who prepared specifications, plans, calculations, and other documents used in the competitive bidding process in question;
    - iii. We, or any of the firms with which we are affiliated, are engaged, or are to be engaged, by the Contracting Authority to carry out the supervision or monitoring of the work under the Contract.
- 4. If we are a public institution or a state-owned company, we hereby certify that we have legal and financial autonomy and that we operate under commercial laws and regulations.<sup>3</sup>
- 5. We undertake to inform the Contracting Authority without delay, which will inform AFD, of any change in the situation with regard to points 2 to 4 above.
- 6. In connection with the award and performance of the Contract:

<sup>&</sup>lt;sup>2</sup> If you have been subject to any such debarment decision, you may attach to this Statement of Integrity any additional information that might indicate that the debarment decision is not relevant to the contract financed by AFD

<sup>&</sup>lt;sup>3</sup> Delete this article if the contract is entered into with a state-owned company without competitive bidding.



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- 6.1) We have not and will not commit any unfair maneuver (act or omission) intended to deliberately deceive others, intentionally conceal matters from them, surprise or vitiate their consent or cause them to circumvent legal or regulatory obligations, and/or violate their internal rules in order to obtain an illegitimate benefit.
- 6.2) We have not and will not commit any unfair maneuver (action or omission) contrary to our legal or regulatory obligations and/or our internal rules in order to obtain an illegitimate benefit.
- 6.3) We have not promised, offered, or granted, and will not promise, offer, or grant, directly or indirectly, to (i) any person holding a legislative, executive, administrative, or judicial office in the State of the Contracting Authority, whether appointed or elected, whether permanent or not, whether paid or unpaid, and whatever their level of authority, (ii) any other person who performs a public function, including for a public institution or state-owned company, or who provides a public service, or (iii) any other person defined as a public official by the national laws of the Contracting Authority's country, an undue advantage of any kind, for himself or herself or for another person or entity, for such public official to act or refrain from acting in his or her official capacity;
- 6.4) We have not promised, offered or given, and we will not promise, offer or give, directly or indirectly to any person who holds an executive position in a private sector entity or works for such an entity, regardless of the nature of his or her capacity, any undue advantage of any kind, for himself or herself or another person or entity, for such person to perform or refrain from performing any act in breach of its legal, contractual, or professional obligations;
- 6.5) We have not and we will not engage in any practice likely to influence the contract award process to the detriment of the Contracting Authority and, in particular, in any anti-competitive practice that has the purpose or effect of preventing, restricting, or distorting competition, including by limiting access to the Contract or the free exercise of competition by other companies;
- 6.6) Neither we nor any of the members of our consortium or any of our subcontractors will acquire or supply equipment nor operate in any sectors under an embargo of the United Nations, European Union, or France.
- 6.7) We undertake to comply with, and to ensure that all our subcontractors comply with, internationally recognized environmental and social standards, including the core conventions of the International Labour Organization (ILO) and international conventions for the protection of the environment, consistent with the laws and regulations applicable in the country where the Contract is performed. We also undertake to implement the environmental and social risk mitigation measures specified in the environmental and social management plan or, where applicable, in the environmental and social impact notice provided by the Contracting Authority.
- 7. We, the members of our consortium and our subcontractors authorize AFD to examine the documents and records relating to the award and performance of the Contract and to



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# submit them for verification to auditors appointed by AFD.

Name:	In the capacity of:	
Signature:		
Duly empowered to sign in the name	e and on behalf of: <sup>4</sup>	
, ,		
Dated:		

<sup>&</sup>lt;sup>4</sup> In case of consortium, insert the name of the Consortium. The person signing the tender on behalf of the Bidder must attach to the tender a power of attorney from the Bidder.